1	HB340
2	13569-16
3	By Representative Hill (N & P)
4	RFD: Shelby County Legislation
5	First Read: 23-MAR-1999





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Enrolled, An Act,

Relating to Shelby County fire prevention and emergency medical service districts; amending Sections 3, 4, 5, 6, 7, 10, 11, 12, 13, 14, and 15 of Act 62 of the 1977 First Special Session (Acts 1977, p. 1483), to provide further for the operation, maintenance, and regulation of fire and emergency medical service districts of Shelby County; to provide further for elections relating to the districts.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. This act applies to Shelby County. The Legislature finds and declares that this act is enacted pursuant to its constitutional authority to provide for the creation, incorporation, organization, operation, administration, and financing of local districts for fire fighting and emergency medical services. The Legislature further finds that the organization of fire fighting and emergency medical service districts has served Shelby County well. Although the Legislature desires to amend Act 62 of the 1977 First Special Session, the Legislature finds that any municipality annexing property in Shelby County and any property owner purchasing property or any real estate developer developing property knew or should have known of the operation of Act 62. Considering the forgoing, the Legislature desires at this time, among other provisions of this act, to provide a procedure for the withdrawal of property from a

1	district for fire fighting and emergency medical services upon
2	annexation of the property by a municipality with a municipal
3	fire department.
4	Section 2. Sections 3, 4, 5, 6, 7, 10, 11, 12, 13,

Section 2. Sections 3, 4, 5, 6, 7, 10, 11, 12, 13, 14, and 15 of Act 62 of the 1977 First Special Session (Acts 1977, p. 1483) are amended to read as follows:

"Section 3. Any area situated entirely within the county may be established as a district for fighting fires and for emergency medical services in the manner hereinafter provided for; provided however, no land lying within the boundaries of a municipality or an existing fire fighting and emergency medical services district organized pursuant to this act at the time of the filing of a petition for election shall be included in the district.

"Section 4. Upon any petition provided for in this Section 4 being filed in the office of the judge of probate of the county, the judge of probate shall order an election to be held in the proposed district on the question, or questions, on which the petition requests an election.

"The petition shall be signed by at least 100 persons who are qualified electors residing within the boundaries of the proposed district.

"The petition shall contain an accurate description by metes and bounds of the area which is proposed to be established as a district under the provision of the act; and the petition shall request the judge of probate to call an election on one or more of the following questions: Shall
there be created for the area a district for fighting fires?

Shall there be created for the area a district for emergency
medical services? Shall there be created for the area a

district for fighting fires and for emergency medical
services?

"The petition shall state the name of the proposed district. The board of trustees of a district may change the name of a district by filing in the office of the judge of probate a copy of a resolution changing the name thereof, which copy shall be certified by the president of the board of trustees.

"The petition for election on the establishment of a district may be accompanied by a petition for an election on the question of levying a proposed service charge which last named petition shall be signed by at least 100 persons who are qualified electors residing within the boundaries of the proposed district. A petition for an election on the establishment of a district shall be deemed to be accompanied by a petition for an election on the question of levying proposed service charges, if the request for an election on the proposed district and the request for an election on the proposed service charges are combined in a single petition.

"The petition shall also name five interim trustees, who shall all be persons who are qualified electors residing within the boundaries of the proposed district, to serve as a

board of trustees until permanent trustees can be elected in accordance with the provisions of Section 10 hereof.

"Section 5. (a) When a petition for the holding of any election pursuant to this act is filed with the judge of probate, the judge of probate shall order the election sought by the petition to be held on a day not less than 30 days nor more than 60 days from the date on which the judge of probate enters the order.

- "(b) Subsection (a) applies to all elections provided for by this act except when an election is prohibited by subsection (c) or other specific provisions are provided by this act.
- "(c) Elections pertaining to the establishment of a district or portion thereof, for the abolition of a district, or for the merger of two districts shall not be held more than once every two years.
- "(d) An election may be held on the modification of a district to allow a district for fighting fires to also provide for emergency medical services, or a district for emergency medical services to also provide for fighting fires, by resolution of the board of trustees to the judge of probate. The judge of probate shall call an election as provided in this section and determine the question to be placed on the ballot. The election shall be held as otherwise provided in this act.

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"(e) An election shall be held on the merger of two districts by resolution of each board respectively to the judge of probate in the same manner as for the formation of a new district except as otherwise provided. The resolution of the boards shall propose the service charge for the new combined district and the name of the proposed district. The judge of probate shall call the election as provided in this section and shall determine the question to be placed on the ballot. The election shall be held as otherwise provided in this act. Any costs of the election shall be paid by the districts in a manner to be determined by the districts. The boards of the districts shall continue to function pending the election. If the vote in each district is in favor of a merger, the new district shall be formed as a body corporate effective the first day of the month after the judge of probate certifies the election results. Each member of the board of trustees of each district shall serve as interim trustees of the new board until an election is held pursuant to Section 10 of this act, which election shall be held within three months of the formation of the new district.

"Section 6. (a) Any election held pursuant to this act shall be conducted in all respects as provided by the general election laws except as otherwise provided by this act. Provided, however, that an official ballot need not be provided, and that it shall not be necessary for the ballots to be of any particular size, form, or color.

1	"(b) The judge of probate may designate as many
2	voting places as may be deemed necessary for the convenience
3	of the voters, and shall designate the boundaries within which
4	the voters shall reside to vote at the respective voting
5	places, and shall appoint the necessary inspectors of
6	election, clerks, and one returning officer for each voting
7	place. The inspectors shall manage the election at their
8	respective voting place.

- "(1) The inspectors shall, as soon as the polls are closed, ascertain and certify the results of the election at their respective voting place to the judge of probate and deliver the same to the returning officer, who shall at once return the same to the judge of probate. The judge of probate shall canvass the return as made by the inspectors and certify the election and declare the results.
- "(2) The board of trustees shall certify the voters list, determine the method and manner of voting, and provide the ballots and other supplies necessary for proper implementation of the voting method which the board has selected.
- "(3) The board of trustees shall be responsible for publishing the notice of election and shall pay all costs of the publication.
- "(4) The district shall pay all expenses of any election held pursuant to this act.

"Section 7. Notice of any election held under this act shall be given by publishing for three weeks at least once a week, on the same day of each week, in a newspaper of general circulation in the county where the election is to be held, that on the day fixed for the election the questions to be then voted on will be submitted to the qualified electors residing in the district or proposed district.

"Section 10. (a) The affairs and business of the district shall be managed by a board of trustees consisting of five members who shall be elected by the qualified electors residing in the district. The current board members on the effective date of this act elected at the general election in November 1996, shall serve until October 1, 2000, and the current board members elected at the general election in November 1998, shall serve until October 1, 2002, at which time the new board members elected pursuant to this act shall take office. The fire districts shall conduct the elections for board membership on the second Tuesday of September of every even year, to take office on October 1, of that year and every four years thereafter.

"(b) No person shall be elected to the board unless he or she is a person who is a registered voter residing within the boundaries of the district. A person who desires to run for the board shall file a notice of candidacy for a place on the board with the judge of probate on or before July 15 preceding the election. The person receiving the highest

number of votes for each place shall be the successful 1 candidate. In the event of a tie vote, the top two candidates will draw lots in the presence of the judge of probate to 3 determine the winning candidate. In the event that there is only one candidate who qualifies to run for a place, the judge of probate shall certify the election of that candidate to that place and no election for that place shall be held. 7

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"(c) Each term shall be for a term of four years. Provided, however, that to stagger the terms, Place No. 1 and Place No. 2 initially shall be elected for a term of two years, and Places 3, 4, and 5 shall be elected for a term of four years, in the first election held after an election providing for the formation of a district created pursuant to this act. The initial election shall be conducted on the second Tuesday of September of the first even year after organization.

"(d) In the event of a vacancy on the board of trustees, the place vacant shall be filled by the majority vote of the remaining membership of the board of trustees, for the unexpired term of the vacant position. A vacancy shall also be deemed to occur in the event there is a place for which no candidate has been nominated, and the vacancy for the new term shall be filled as provided for herein, except that the office holder whose term has expired shall continue to hold office until the vacancy is filled.

"(e) The board of trustees shall elect annually from
its own number a president, a vice president, and a
secretary/treasurer. The members of the board of trustees
shall not be entitled to any compensation for their services
as trustees, but they shall be entitled to reimbursement for
all reasonable expenses incurred by them in the performance of
their duties. A quorum of the board shall consist of three
members and a quorum shall be present in order for the board
to transact business. The board may adopt rules, regulations,
and by-laws to further provide for the operation of the
district.

annual audit of the district for the fiscal year of the district by an independent certified public accountant (CPA). The audit shall be completed within 180 days from the end of the district's fiscal year. The audit report and financial statement shall be filed within 30 days of completion in the office of the judge of probate and shall be available for public inspection. Compliance with this provision may be enforced by injunctive relief in the Circuit Court of Shelby County. A finding of failure of a fire district to comply with this provision by the court shall result in the assessment of court costs and attorney's fees to the prevailing parties.

"Section 11. (a) The district shall constitute a public corporation, which shall have the power to do any and all acts or things necessary and convenient for carrying out

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the purposes for which it is created, including, but not limited to: To sue and be sued; To have a seal and alter the same at pleasure; To acquire, hold, and dispose of property, real and personal, tangible and intangible, or interests therein and to pay therefor in cash or on credit, and to secure and procure payment of all or any part of the purchase price thereof on the terms and conditions as the board shall determine; To acquire, own, operate, maintain, and improve a system or systems; To pledge all or any part of its revenues, or mortgages, or otherwise encumber, all or any part of its property for the purpose of securing the payment of the principal of and interest on any of its obligations: To sell, lease, mortgage, or otherwise encumber or dispose of all or any of its property; To contract debts, borrow money, and to issue or assume the payment of obligations; To levy and collect service charges, as provided in this act and subject to limitations prescribed in this act; To negotiate and enter into contracts with residents of areas outside the district or with other districts to furnish fire and emergency medical protection and to charge fees for service; To merge with other fire districts created pursuant to this act; To employ agents, servants, and attorneys; and To perform any and all of the foregoing acts and to do any and all of the foregoing things under, through, or by means of its own officers, agents, and employees or by contracts with any person, federal agency, or municipality.

1	<pre>"(b) The property and income of the district, all</pre>
2	bonds issued by the district, the income from bonds,
3	conveyances by or to the district, and leases, mortgages, and
4	deeds of trust by or to the district shall be exempt from all
5	taxation in the State of Alabama, including specifically the
6	tax imposed by Section 40-21-82 of the Code of Alabama 1975,
7	as amended. The district shall be exempt from all taxes levied
8	by the State of Alabama, any county, municipality, or other
9	political subdivision of the state, including, but without
10	limitation to, license and excise taxes imposed in respect to
11	the privilege of engaging in any of the activities in which a
12	district may engage. The district shall not be obligated to
13	pay or allow any fees, taxes, or costs to the judge of probate
14	of any county in respect of its incorporation, the amendment
15	of its certificate of incorporation, or the recording of any
16	document.

"(c) The fire district shall be the primary authority having jurisdiction and responsibility in all emergency incidents occurring within the district and which are not the responsibility of law enforcement authorities.

- "(d) The fire chiefs of the districts shall serve as assistants to the state fire marshal in the same manner as a chief of a municipal fire department pursuant to Section 36-19-3 of the Code of Alabama 1975.
- "Section 12. (a) The expense of establishing and maintaining a district shall be paid for by the proceeds of an

annual service charge which shall be levied and collected by the board in an amount sufficient to pay expenses. he service charge shall be levied upon and collected from persons and properties served by the system except boards of education and county, state, and municipal property shall be exempt. The charge shall be a personal obligation of the owner of the property served by the system; and to secure the collection of the charge, there shall be a lien against the property in favor of the district, which lien shall be enforceable by sale thereof in the same manner in which the foreclosure of a municipal assessment for public improvements is authorized.

"(b) A property owner who owns a structure, used solely as a residence, which at the time of its original construction was situated on a county line, may avoid the payment of a service charge which is based upon the presence of the structure if: (1) at no time between June 14, 1977, and the effective date of this amendment, was the structure assessed for taxes in Shelby County; (2) at no time between June 14, 1977, and the effective date of this amendment, was any homestead exemption claimed for the structure in reduction of taxes assessed in Shelby County; (3) the property owner furnishes proof to the district of an agreement between such property owner and another district or municipality located in the county within whose boundaries the remaining portion of the structure is located, to provide fire fighting and emergency medical services to the property owner's property so

long as the structure is existent; and (4) the property owner furnishes to the district an irrevocable waiver of liability absolving the district from any and all liability for failure to respond to calls for fire fighting or emergency medical services to any portion of the owner's property contiguous to the aforesaid structure, and an agreement that any service charges imposed with respect to future construction on the property shall constitute a lien upon the entire property located within the district, including the property upon which the residence is situated.

- "(c) Section 12(b) may be applied retroactively in respect of unpaid service charges if (1) in the opinion of the board of trustees the waiving of previously imposed service charges will have no significant impact on the financial viability of the district, and (2) the district has long term debt outstanding, the aggregate amount of which is such that retroactive waiver for all properties covered by Section 12(b) is no more than one-tenth of one percent (0.1%) of the amount of the long term debt then outstanding.
- "(d) The provisions contained in paragraphs (a),
 (b), and (c) above shall have retroactive effect to June 14,
 1977.
- "(e) Notwithstanding any other provision of this act, for property in a district that has been annexed by a municipality that has a municipal fire department prior to the effective date of this 1999 amendatory act, no service charge

shall be assessed to or against any property or portion thereof except the payment of a buy-out amount as provided herein. The owner of the property may pay an amount equal to six times the amount of dues that the property owner paid to the fire district for the preceding year in one lump-sum payment paid within 120 days of the effective date of this amendatory act. As an alternative to a lump-sum payment, the property owner may continue to pay to the district the amount of the annual dues as established in the preceding year. This amount shall be paid for the next eight years. Upon the sale of any property subject to this subsection, any remaining payments due to complete the buy-out provisions shall be paid to the fire district on or before the transfer of the property.

"(f) As of the effective date of this act for property annexed prior to the effective date of this act, a district shall not have responsibility for fire or emergency medical services in any area in the corporate limits of a municipality that has a municipal fire department. The boundaries of the fire district shall be reduced by removal of those properties located within the corporate limits of the municipality that has a fire department as of the effective date of this act. The owners of properties removed from the fire district pursuant to this subsection shall no longer be permitted to vote in fire district elections, or to otherwise participate in the operations of the fire district. Until the

property owner has remitted the full amount of the buy-out payment required by this section, in order to secure the collection of the payment, the district shall retain all rights and remedies as provided in subsection (a).

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"(g) Notwithstanding any other provisions of this act, the boundaries of the fire district may be decreased by the removal from the district of property which is annexed subsequent to the effective date of this act by a municipality that has a municipal fire department. Prior to the municipality's annexation of property located within the boundaries of a fire district, as a condition precedent to any such annexation, the owner of the property to be annexed into the municipality shall pay to the fire district an amount equal to six times the amount of the fire district service charges assessed against that property for the preceding year. The payment shall be made in one lump sum, and upon receipt thereof the fire district shall certify to the municipality that all fire district service charges for the subject property have been paid in accordance with this subsection, thereby satisfying the condition precedent for the municipality's annexation of the subject property. The fire district shall have responsibility for fire protection and emergency medical service until the annexation procedure is completed. The fire district shall be notified by the municipality by certified mail that the annexation is complete on the next business day thereafter.

"(h) Within 30 days after the effective date of this amendatory act, a municipality whose corporate limits include property located within a fire district as of the effective date of this amendatory act shall give notice of the buy-out provisions of this act to all owners of said property by certified mail and provide a copy of the mailing list to the respective fire district.

"(i) Upon the removal of properties from within the fire district boundaries pursuant to this section, the fire district shall immediately be relieved of paying any rent or other service charges for fire hydrants located within the boundaries of the property so removed. The district shall be responsible for paying rent or other fire hydrant charges only for fire hydrants located within the then existing boundaries of the district. The municipality shall assume the obligation of the district with respect to those fire hydrants located within its municipal boundaries.

"Section 13. (a) The original service charge shall be levied only after the charge has been first approved by a majority of the votes cast at an election held by the qualified electors residing within the proposed district. Thereafter, a district may increase the charge after an election pursuant to subsection (b) or by action of the board of trustees without an election on an annual basis by an amount not to exceed five percent of the preceding year's service charge.

1	(b) An election on the question of levying service
2	charges in a proposed district may be held at the same time
3	that the election is held on the creation of the district,
4	provided that the petition for the election on the question of
5	the service charges accompanies the petition for the election
6	on the establishment of the proposed district as is provided
7	for in Section 4 above. An election on the question of service
8	charges, other than an election coincident to the creation of
9	the district, may be held upon the board of trustees of a
10	district submitting to the probate judge a petition for the
11	election as herein provided. The board of trustees shall file
12	in the office of the judge of probate a petition to call an
13	election in the district on the question of whether the
14	service charges proposed by the trustees shall be levied. This
15	petition shall state specifically the charges proposed to be
16	levied. The petition may request that an election be held on
17	one or more proposed charge classification. Additionally, a
18	petition submitted by the trustees shall contain a report that
19	indicates the nature and extent of fire and emergency medical
20	service that is proposed to be supported by all proposed
21	service charges in effect if the petition is approved by the
22	electors; and a certification by the trustees that the service
23	charges proposed, together with service charges otherwise in
24	effect, will also provide for the interest and maturities on
25	all outstanding debt of the district.

"(c) Upon the petition being filed with the office
of the judge of probate, the judge of probate shall order an
election to be held as provided for by Section 5. Notice of
the election shall be given as provided for in Section 7.

"Section 14. (a) A district may be enlarged by consent pursuant to subsection (b) or by petition and referendum pursuant to subsection (c), provided, that no area lying within a municipality or another fire district at the time of the enlargement shall be brought within the district.

- "(b) Property may be brought within a district by consent pursuant to the following:
- "(1) If the owners of property located and contained within an area contiguous to the existing boundary of the district shall sign and file a written petition with the board of trustees requesting that the property or territory be included within the district and accepting every service charge in effect within the district at the time of filing the petition, and the board of trustees adopts a resolution assenting to the inclusion of the property within the district, the limits of the district shall be enlarged and rearranged so as to embrace and include the property and the property or territory shall become a part of the area of the district upon the date of recording the resolution and petition with the office of the judge of probate.
- "(2) The petition required by this paragraph shall contain an accurate description of the property or territory

proposed to be included within the district together with a map of the territory showing its relationship to the boundary of the district to which the property is proposed to be included and the signatures of all the owners of the property or territory described. It shall be the duty of the board of trustees to file a description of the property or territory in the office of the judge of probate.

"(c)(1) The term "proposed area," as used in this subsection, means an area which is proposed to be brought within a district by enlargement of the district. When the board of trustees of a district determines that the inclusion of a proposed area within the district would be to the advantage of the district and also to the advantage of the majority of the property owners of the proposed area, the board of trustees may file in the office of the judge of probate a petition that there be an election at which there shall be submitted to the qualified electors residing within the proposed area: (i) the question of whether the proposed area shall be included within the district; and (ii) the question of whether every service charge in effect within the district at the time of the election is approved.

"(2) Upon the petition being filed, except as provided in subdivision (4) of this subsection (c), the judge of probate shall, not less than 10 nor more than 15 days from the date of the filing of the petition, make and enter an order upon the minutes of the court, directing and ordering an

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election at which election the qualified electors residing within the proposed area shall vote on the two foregoing questions. The election shall be held as provided in Section 5. The district shall give notice of the holding of the election by publication in a newspaper published within the county. The notice shall state the day on which the election will be held and the boundaries within which voters must reside to vote, and the notice shall give a description of the proposed area and shall state that a map of the proposed area is on file in the office of the judge of probate, open to the inspection of the public. In addition, the fire chief of the district shall notify by certified mail any volunteer fire department of the election on enlargement of a district when a volunteer fire department serves any property in the area subject to inclusion in a district and shall include a map of the area proposed to be included.

- "(3) Each qualified elector who has resided within the boundaries of the proposed area for three months next preceding the election may vote at the election, and shall vote at the voting place or places designated by the judge of probate.
- "(4) If within 10 days from the date of the filing of the petition provided in subdivision (1) of this subsection (c), each of the property owners in the proposed area appears before the judge of probate and consents in writing to include the proposed area within the district and approving every

service charge in effect within the district at the time of the election, then no election shall be held. Upon determining that each of the property owners in the proposed area has so consented, the judge of probate shall make and enter an order on the records of the probate court setting forth the findings and adjudging and decreeing the boundaries of the district to be extended so as to embrace the proposed area described in the petition and designated on the plat or map attached to the petition and must cause the petition and map and all orders or decrees or judgments to be recorded in the records in the probate office, and from the time of the entry of the order the proposed area shall be a part of and within the boundaries of the district.

"(5) The plat or map filed with the petition shall show accurately the proposed area to be embraced within the boundaries of the district, including all subdivisions into lots, blocks, streets, and alleys within the proposed area, if any, and an accurate description by metes and bounds of the boundary of the proposed area, which proposed area shall be contiguous to the boundary of the district and may extend to or around the boundary line of any city or town, but is not to embrace any territory within the corporate limits of any municipality at the time of filing. No platted or unplatted territory shall be included within the boundary unless there are at least two qualified electors residing, according to a government survey, on each quarter of each quarter section or

part thereof of platted or unplatted land who assent thereto in writing by signing the petition, together with the consent of the persons, firms, or corporations owning at least 60 percent of the acreage of the platted or unplatted land, the consent to be indicated by signing the petition. Proof of residence and qualification as electors of petitioners and of persons affected shall be made to the judge of probate by affidavit or otherwise as the judge may direct. When determining the ownership of the land within the proposed area, the persons, firms, or corporations assessing the same for taxation shall be accepted by the judge of probate as prima facie the owners thereof.

"Section 15. Any district created hereunder may be abolished in the same manner provided for in this Section 15.

"Upon the petition for abolition of a district, conforming to the requirements set forth below being filed with the judge of probate, he or she shall order an election on abolition of the district to be held in the district within the time provided for by Section 5, at which qualified electors residing within the district shall be entitled to vote. The petition shall be signed by at least 100 qualified electors residing in the district. It shall contain a recital that the district has no long-term capital indebtedness; and it shall request the probate judge to order an election on whether the district shall be abolished. Upon the officers' canvassing the returns of the election certifying that

HB340

1	abolition of the district was approved by a majority of the
2	votes cast at the election, the district shall be abolished."
3	Section 3. This act shall become effective
4	immediately following its passage and approval by the
5	Governor, or its otherwise becoming law.

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16	Senate	11-MAY-1999	Passed

APPROVED

<u>5- 25- 19</u>99

10:11a.m.

GOVERNOR

Alabama Secretary Of State

Act Num...: 1999-245 Bill Num..: H-340

Recv'd 05/25/99 02:05pmHMB